

California Department of Technology, SIMM 19B (Rev. 2.1), Revision 5/21/2018

2.1 General Information

Agency or State Entity Name: Public Utilities Commission

Organization Code: 8660

Proposal Name: RSSIMS Bulk Record Update

Department of Technology Project Number: 8660-073

2.2 Preliminary Submittal Information

Contact Information:

Contact First Name:	Contact Last Name:
Dennis	Hong
Contact Email:	Contact Phone:
dennis.hong@cpuc.ca.gov	415-703-1724

Preliminary Submission Date: 4/27/2020



Preliminary Project Approval Executive Transmittal:

2.3 Stage 2 Preliminary Assessment										
2.3.1 Impact Assessment										
	Yes	No								
1. Has the Agency/state entity identified and committed subject matter experts from	\boxtimes									
all business sponsors and key stakeholders?										
2. Are all current baseline systems that will be impacted by this proposal		\boxtimes								
documented and current (e.g., data classification and data exchange agreements,										
privacy impact assessments, design documents, data flow diagram, data										
dictionary, application code, architecture descriptions)?										
3. Does the Agency/state entity anticipate needing support from the Department of		\boxtimes								
Technology's Statewide Technology Procurement Division to conduct market										
research for this proposal (Market Survey, Request for Information)?										
4. Does the Agency/state entity anticipate submitting a budget request to support		\boxtimes								
the procurement activities of this proposal?										
5. Could this proposal involve the development and/or purchase of systems to		\boxtimes								
support activities included in Financial Information System for California (FI\$CAL)										
(e.g., financial accounting, asset management, human resources,										
procurement/ordering, inventory management, facilities management)?										
6. Does the Agency/state entity have a designated Chief Architect or Enterprise	\boxtimes									
Architect to lead the development of baseline and alternative solutions										
architecture descriptions?										
7. Will the Agency/state entity's Information Security Officer be involved in the	\boxtimes									
development and review of any security related requirements?										
8. Does the Agency/state anticipate performing a business-based procurement to	\boxtimes									
have vendors propose a solution?										
2.3.2 Business Complexity Assessment		•								



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Business Complexity: 1.8 **Business Complexity Zone:**

 \boxtimes Medium

□ Low

2.4 Submittal Information											
Contact Information: (Use Contact Information:	ation from Prelimina	ry Submittal Information \Box)									
Contact First Name:	Contact	Last Name:									
Dennis	Hong										
Contact Email:	Contact Phone Number:										
dennis.hong@cpuc.ca.gov	415-703-	1724									
Submission Date: 4/27/2020											
Submission Type:											
	🛛 Lindated Subm	ission (Pre-Annroval)									
Indated Submission (Post-Approval)	Withdraw Subr	nission (he-Approval)									
		If "Other" specify: Click here to enter text									
If "Other," specify: Click here to enter text.											
Sections Opdated (For Updated Submissions ((check all that app	2 10.6 Implementation Approach									
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2.2 Preliminary Submittal Mormation 2.2 Stage 2 Preliminary Assessment		2 11 Recommended Solution									
\square 2.3 Stage 2 Preliminary Assessment		\square 2.11.1 Retionale for Selection									
\square 2.3.2 Business Complexity Assessment		2.11.2 Technical/Initial CA-PMM Complexity Assessment									
□ 2.4 Submittal Information		2.11.3 Procurement and Staffing Strategy									
2.5 Baseline Processes and Systems		2.11.4 Enterprise Architecture Alignment									
\square 2.5.1 Description		\square 2.11.5 Project Phases									
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\boxtimes 2.10.4 Benefit Analysis		2.14 Einancial Analysis Worksheets									
\square 2.10.5 Assumptions and Constraints											
Summary of Changes:											
Made the appropriate changes and updates to the A	nticipated Time to "Achie	eve Objectives After Project Go-Live" table.									
Project Approval Executive Transmittal:	Attach Transm	ittal									



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Conditio	ondition(s) from Previous Stage(s):														
Condi-	Condition	Condition	Condition	Assessment	Agency/State Entity Response	Status									
tion #	Category	Sub-category													
Condi-	Select or	Select or	Click here to enter text.	Select or	Click here to enter text.	Select or									
tion #	type	type		type		type									

2.5 Baseline Processes and Systems

2.5.1 Description

RSSIMS is used to centrally maintain CPUC's rail safety data and was successfully implemented in 2013. This database contains on the order of 10,000 highway rail crossing inventory records, each record containing about 100 core pieces of information and over 300 total data elements. Due to frequent changes in physical and operational characteristics of rail lines there is a large volume of data for each crossing that must be maintained. The initial rollout of the RSSIMS system did not include a feature to create and modify records using bulk record update processing.

Currently each record update must be individually processed in the RSSIMS database. For example, when additional trains or different railroads begin service over a particular rail line, which may include hundreds of crossings, each individual crossing record must be updated one at a time. The process of updating records individually is both labor intensive and error prone as described below.

There are 45 different types of data records stored in the RSSIMS system, all with state information related to rail safety. The largest data set in the system is the inventory of rail crossings, but the system also includes incidents, inspections, crossings, rail agencies and their contacts, among other information. There are currently approximately 125 CPUC staff that regularly use the RSSIMS system to maintain rail safety information.

2.5.2 Business Process Workflow

The diagram below shows one aspect of the RSSIMS high level workflow. We have since redesigned the RSSIMS business processes with new refined requirements and process flows. Please refer to the document "RSSIMS ABTR v1.1 Final" for full details.



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	RSSIMS is used to centrally maintain CPUC's rail safety data
Application, System or Component	Rail Safety and Security Information Management Systems (RSSIMS)



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COTS, MOTS or Cus	tom	Custom Application							
Name/Prir	nary Technology:	Click here to enter text.							
Runtime	Cloud Computing Used?	□ Yes ⊠ No If "Yes," specify: Choose an item.							
Environment	Server/Device Function	On-Premises Virtual Servers							
	Hardware	Cisco UCS							
	Operating System	Oracle Enterprise Linux							
	System Software	Java							
System Interfaces		vSphere Web Client							
Data Center Locatio	on	Agency/State Data Center Operated by Agency/State entity							
Security	Access	🗆 Public 🛛 Internal State Staff 🖾 External State Staff							
	(check all that apply)	□ Other, specify: Click here to enter text.							
	Type of Information	🗆 Personal 🗆 Health 🗆 Tax 🗆 Financial 🗆 Legal							
	(check all that apply)	🗆 Confidential 🛛 Other, specify: Rail Safety Data							
	Protective Measures	🛛 Technical Security 🛛 Identity Authorization and Authentication							
	(check all that apply)	Physical Security Backup and Recovery							
		□ Other, specify: Click here to enter text.							
Data	Data Owner	Name: Internal CPUC Staff – Rail Safety Division							
Management		Title: SME Group "RSSIMS Help"							
		Business Program: Rail Safety Division							
	Data Custodian	Name: Fredrick Gomez – CPUC IT Division							
		Title: Chief Information Officer							
		Business Program: Rail Safety Division							

2.5.4 Current Architecture Diagram



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The diagram below shows the integration of our current system. We have since redesigned the RSSIMS processes with new refined requirements and process flows. Please refer to the document "RSSIMS ABTR v1.1 Final" for full details.



2.5.5 Security Categorization Impact Table



SECURITY CATEGORIZATION IMPACT TABLE SUMMARY



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SECURITY OBJECTIVE	LOW	MODERATE	HIGH
Confidentiality			\boxtimes
Integrity			\boxtimes
Availability			\boxtimes

2.6 Mid-Level Solution Requirements



Final.xlsx

2.7 Assumptions and Constraints	
Assumptions/Constraints	Description/Potential Impact
Assumption: The CPUC Project Manager and technical support staff shall have experience developing and deploying a modern web-based distributed application.	Without a technically experienced leadership and support staff there is significant risk to project success, schedule, and cost which could lead to a similar outcome as the original RSSIMS procurement.
Constraint: The vendor staff shall include recently experienced web application developers in modern frameworks and a senior relational database developer.	Web development standards change rapidly. Best practices 5 years ago are antiquated and pose risk to sustainability. Without experienced current developers that understand the correct frameworks to utilize and how to use them in order to build maintainable software there is great risk to application sustainability. Without a database developer (not the same as an administrator) that understands the critical role a database performs in managing data the software is at great risk of performance degredation and stability.
Constraint: The vendor staff shall include a technical team lead experienced with agile project management in a modern web development application.	The vendor technical team lead will act as the counterpart to the CPUC Project Manager. The team lead must act as scrum master assigning all tasks and ensuring project success. Without experience in both agile project management and the technology utilized in the application there is significant risk to project success.
Assumption: The CPUC shall have a comprehensive Identity Management service and interface, File Management service and interface, and Security framework in place with documented instructions to integrate applications such as RSSIMS before the project begins.	Identity Management, File Management, and Security are extremely broad and complex processes that need to be established and managed at higher levels in the organization than individual applications. Without established interfaces for these services and clear direction on how to utilize them, RSSIMS, which has complete dependence on them to function, would fail.



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2.8	Dependencies		
Elem	ient	Description	
RSSII	MS project is not reliant on any factors outside	None	
the c	control of the project team.		
2.9	Market Research		
2.9.2	1 Market Research Methodologies/Timeframes	5	
Met	hodologies Used To Perform Market Researc	h (check all	that apply):
\boxtimes	Request for Information (RFI)		Trade shows
\boxtimes	Internet Research	\boxtimes	Published Literature
	Vendor Forums/Presentation		Leveraged Agreements
	Collaboration with other Agencies/state entities or governmental entities		Other, specify: SPJ Solutions staff combined years of experience in the IT field enables them to provide current market research on the solution type, cost and schedule.
Time	e spent conducting market research:	Over 1 Year	
Date	e market research was started:	5/16/2016	
Date	e all market research was completed:	8/15/2017	
201	Desults of Market Deserve		

2.9.2 Results of Market Research

An external vendor (SPJ) was hired to conduct the market research. SPJ Solutions conducted an analysis of our current system, interviewed CPUC's IT staff and RSD Users/SMEs, and determined that Solution 1 (e.g The recommended solution) from the Alternate Solutions Report is the best option for us. SPJ determined that it was best to rebuild the custom application with Oracle as CPUC staff was best suited and knowledgeable for. There were no off-the-shelf applications that would accommodate the requirements that were gathered. The application would be hosted in Gold Camp and use a cloud based service for storing data to provide a low to no maintenance requirement and have the ability to expand for more capacity in the future if needed. Based on this determination, we solicited an RFI which returned five responses from vendors. Of these five responses, two were omitted due to one being way over our budget range and the other being incomplete with mix-matching numbers. We averaged the remaining three responses to determine the solution cost. Because some time has passed since the RFI was conducted, we have been monitoring other agencies in other states on their applications and have determined that the solution we selected is still comparable. We have also reached out to the vendors who replied to our RFI to provide us with updated pricing. Based on our re-inquire of prices, some responses had an increase of 2.5% per year which were used to update the cost on the FAW.

2.10 Alternative Solutions

2.10.1 Solution Type #1

 \boxtimes Recommended \square Alternative

2.10.2 Name

Solution 1 – Redesign RSSIMS Architecture

2.10.3 Description



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Overview

Solution 1 – This solution is to totally rebuild the application with new architecture, code and platform. It will reproduce the existing functions of the current database, with modification to reflect RSD current business processes. It includes several enhancements for bulk processes functionality, improved usability and performance. The existing database will not be used, rebuilt, or modified in any way. It will serve only as a reference of existing functionality to reproduce during the total rebuild.

Major components include:

- Redesign of the Architecture
- Addition of Bulk Record Update Function via Spreadsheet
- Addition of Bulk File Upload Function via Screens
- Additiona of Bulk Record Creation Function via Spreadsheet
- Additiona of Bulk Formula Runs Function via Screens
- Replication of existing functionality.

In order to implement these items, the new system will require:

- Use of Modular 3-Tier Architecture
- New User Interface for Bulk Record Creation and Updates via Spreadsheet
- New User Interface to support Bulk File Upload
- New User Interface to support Bulk Formula Runs
- Replication of existing user interfaces
- Migration of Legacy Data
- Use of a Role Based User Administration

A typical schedule for this project:

S1 Task / Story Name	Duration in Wks.	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25	26	27	28	29	30
Project Planning Phase	6																														
Database Tier Redesign	4																														
Application Logic Redesign	4																														
User Interface Redesign	4																														
System Testing	4																														
System Documentation	2																														
Implementation	6																														
System Sell Off to Customer	2																														

For more detail, please refer to the "RSSIMS Solution Report Final". Please note the costs included in this report were from SPJ's assessment and are not related to the additional market research conducted for actual costs used in the S2AA.

Approach (Check all that apply):

- □ Increase staff new or existing capabilities
- Modify the existing business process or create a new business process
- □ Reduce the services or level of services provided
- ☑ Utilize new or increased contracted services
- Enhance the existing IT system
- Create a new IT system
- Perform a business-based procurement to have vendors propose a solution
- Other, specify: Click here to enter text.

2.10.4 Benefit Analysis



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Benefits/Advantages

Recommended Solution 1 - Complete Redesign

- Provides a solution to all 4 CPUC major issues identified in the RSSIMS Bulk Update SOW

- Will Use Industry Standard Design Architecture

- Increased Performance

- No Hardware upgrade

- Allows for future growth

Disadvantages

Recommended Solution 1 - Complete Redesign

- Implementation costs are high

- If iterative test-driven design approach is not adhered to schedule slip and additional complexity will drive costs higher

Anticipated Time to Achieve Objectives After Project Go-Live														
Objective Number	Objective Number													
Objective Number	Within 1 Year 2 Years 3 Years 4 Years Over 4 Years													
Objective 1.1	\boxtimes													
Objective 2.1	\boxtimes													
Objective 3.1	\boxtimes													
Objective 4.1	\boxtimes													

Anticipated Time to Achieve Financial Benefits After Project Go-Live													
Financial Benefit	Within 1 Year	2 Years	3 Years	4 Years	Over 4 Years								
Increased Revenues													
Cost Savings	\boxtimes												
Cost Avoidance	\boxtimes												
Cost Recovery			\boxtimes										

2.10.5 Assumptions and Constraints

No additional assumptions or constraints besides what is already listed.

2.10.6 Implementation Approach

Identify the type of existing IT system enhancement or new system proposed (check all that apply):

- Enhance the current system
- \boxtimes Develop a new custom solution
- Purchase a Commercial off-the-Shelf (COTS) system
- □ Purchase or obtain a system from another government agency (Transfer)
- □ Subscribe to a Software as a Service (SaaS) system
- Other, specify: Click here to enter text.

Identify cloud services to be leveraged (check all that apply):

- Software as a Service (SaaS) provided by OTech
- Software as a Service (SaaS) provided by commercial vendor
- □ Platform as a Service (PaaS) provided by OTech
- □ Platform as a Service (PaaS) provided by commercial vendor
- ☑ Infrastructure as a Service (IaaS) provided by OTech



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- Infrastructure as a Service (IaaS) provided by commercial vendor
- □ No cloud services will be leveraged by this alternative. Provide a description of why cloud services are not being leveraged:

The solution will have the platform hosted at Gold Camp and databased hosted by AWS Gov Cloud.

Identify who will modify the existing system or create the new system (check all that apply):

- □ Agency/state entity IT staff
- \boxtimes A vendor will be contracted
- □ Inter-agency agreement will be established with another governmental agency. Specify Agency name(s): Click here to enter text.
- Other, specify: Click here to enter text.

Identify the implementation strategy:

- All requirements will be addressed in this proposed project in a single implementation.
- □ Requirements will be addressed in incremental implementations in this proposed project.
- Some requirements will be addressed in this proposed project. The remaining requirements will be addressed at a later date.

Specify the year when the remaining requirements will be addressed: Click here to enter text.

Identify if the technology for the proposed project will be mission critical and public facing:

The technology implemented for this proposed project will be considered mission critical and public facing.

2.10.7 Architecture Information

Business Function/I	Process(es)	R SSIMS is used to centrally maintain CPUC's rail safety data				
Application, System	n or Component	Rail Safety and Security Information Management Systems (RSSIMS)				
COTS, MOTS or Cus	tom	Custom Application				
Name/Prir	nary Technology:	Click here to enter text.				
Runtime	Cloud Computing Used?	□ Yes				
Environment	Server/Device Function	On-Premises Virtual Servers				
	Hardware	Cisco UCS				
	Operating System	Oracle Enterprise Linus				
	System Software	Java				
System Interfaces		vSphere Web Client				
Data Center Locatio	on	Agency/State Data Center Operated by Agency/state entity				
Security	Access	Public Internal State Staff External State Staff				
	(check all that apply)	□ Other, specify: Click here to enter text.				
	Type of Information	🖾 Personal 🗆 Health 🗆 Tax 🗆 Financial 🗆 Legal				
	(check all that apply)	□ Confidential □ Other, specify: Click here to enter text.				
	Protective Measures	$oxed{intermation}$ Technical Security $oxed{intermation}$ Identity Authorization and Authentication				
	(check all that apply)	Physical Security Backup and Recovery				
		□ Other, specify: Click here to enter text.				
Data	Data Owner	Name: Internal CPUC Staff - Rail Safety Division				
Management		Title: SME Group "RSSIMS Help"				
		Business Program: Rail Safety Division				
	Data Custodian	Name: Fredrick Gomez – IT Division				
		Title: Chief Information Officer				
		Business Program: IT Division				

2.10.1 Solution Type #2



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2.10.2 Name

Process Spreadsheets for Bulk Operations

2.10.3 Description

Overview

Solution 2 – The difference between Solution 1 and Solution 2 is that Solution 2 creates a mirror database in order to add bulk functionality, and works with the existing RSSIMS database to add the data. Users would use the existing RSSIMS database for existing tasks, and the new database for bulk processing needs. This solution was proposed in this manner as it was determined that the existing database could not directly be modified to add bulk process functionality under its current database architecture and coding. This would not solve the existing database performance and degradation issues, but would allow for the addition of the needed bulk process functionality.

Major components include:

Software for parsing csv/xls files

In order to implement these items, the new system will require:

- RSSIMS Architecture Integration and Addition
- User Interface for Bulk Operations via Spreadsheet

A typical schedule for this project:

S2 Task / Story Name	Duration in Wks.	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25	26	27	28	29	30
Project Planning Phase	5																														
Database Tier Redesign	4																														
Application Logic Redesign	4																														
User Interface Redesign	3																														
ETL Design	5																														
System Testing	2																														
System Documentation	2																														
Implementation	3																														
System Sell Off to Customer	2																														

Approach (Check all that apply):

- Increase staff new or existing capabilities
- Modify the existing business process or create a new business process
- □ Reduce the services or level of services provided
- Utilize new or increased contracted services
- Enhance the existing IT system
- Create a new IT system
- Perform a business-based procurement to have vendors propose a solution
- Other, specify: Click here to enter text.

2.10.4 Benefit Analysis

Benefits/Advantages

Solution 2 - Bulk upload Sheet

- > Provides a solution to all 4 CPUC major issues identified in the RSSIMS Bulk Update SOW.
- Lower cost than Solution 1.



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> Retains look and feel of original RSSIMS application including reporting capability.

Disadvantages

Solution 2 Bulk Upload Sheet

- Requires a duplicated data to be maintained between two systems.
- Expensive operating costs (Same as Solution 3 for legacy RSSIMS).
- Legacy RSSIMS performance will still degrade over time.

Anticipated Time to Achieve Objectives After Project Go-Live										
Objective Number	Objective Timeframe									
Objective Number	Within 1 Year	2 Years	3 Years	4 Years	Over 4 Years					
Objective 1.1		\boxtimes								
Objective 2.1	\boxtimes									
Objective 3.1	\boxtimes									
Objective 4.1	\boxtimes									

Anticipated Time to Achieve Financial Benefits After Project Go-Live											
Financial Benefit	Within 1 Year	Within 1 Year2 Years3 Years4 YearsOver 4 Years									
Increased Revenues											
Cost Savings		\boxtimes									
Cost Avoidance											
Cost Recovery				\boxtimes							

2.10.5 Assumptions and Constraints

No additional assumptions or constraints besides what is already listed.

2.10.6 Implementation Approach

Identify the type of existing IT system enhancement or new system proposed (check all that apply):

- Enhance the current system
- \boxtimes Develop a new custom solution
- □ Purchase a Commercial off-the-Shelf (COTS) system
- □ Purchase or obtain a system from another government agency (Transfer)
- □ Subscribe to a Software as a Service (SaaS) system
- Other, specify: Click here to enter text.

Identify cloud services to be leveraged (check all that apply):

- Software as a Service (SaaS) provided by OTech
- Software as a Service (SaaS) provided by commercial vendor
- □ Platform as a Service (PaaS) provided by OTech
- □ Platform as a Service (PaaS) provided by commercial vendor
- ☑ Infrastructure as a Service (IaaS) provided by OTech
- ☑ Infrastructure as a Service (IaaS) provided by commercial vendor
- □ No cloud services will be leveraged by this alternative. Provide a description of why cloud services are not being leveraged:

Identify who will modify the existing system or create the new system (check all that apply):

□ Agency/state entity IT staff



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☑ A vendor will be contracted

- □ Inter-agency agreement will be established with another governmental agency. Specify Agency name(s): Click here to enter text.
- Other, specify: Click here to enter text.

Identify the implementation strategy:

- All requirements will be addressed in this proposed project in a single implementation.
- □ Requirements will be addressed in incremental implementations in this proposed project.
- Some requirements will be addressed in this proposed project. The remaining requirements will be addressed at a later date.

Specify the year when the remaining requirements will be addressed: Click here to enter text.

Identify if the technology for the proposed project will be mission critical and public facing:

□ The technology implemented for this proposed project will be considered mission critical and public facing.

2.10.7 Architecture	LO. / Architecture Information						
Business Function/	Process(es)	RSSIMS is used to centrally maintain CPUC's rail safety data, Add Bulk					
		Date functionality.					
Application, System	n or Component	RSSIMS and a New Bulk Data Parser Application					
COTS, MOTS or Cus	stom	Custom Application					
Name/Prir	mary Technology:						
Runtime	Cloud Computing Used?	⊠ Yes □ No If "Yes," specify: Infrastructure as a Service (IaaS)					
Environment	Server/Device Function	Application Server, Web Server, Database Platform					
	Hardware	AWS Infrastructure and scalable on demand Virtual Servers					
	Operating System	Linux variation/ AMI (Amazon Machine Image) Linux					
	System Software						
System Interfaces							
Data Center Locatio	on	State Data Center Operated by Department of Technology					
Security	Access	🗆 Public 🛛 Internal State Staff 🛛 External State Staff					
	(check all that apply)	□ Other, specify:					
	Type of Information	🗆 Personal 🗌 Health 🔲 Tax 🔲 Financial 🗌 Legal					
	(check all that apply)	Confidential Other, specify: Rail Safety Data					
	Protective Measures	🛛 Technical Security 🖾 Identity Authorization and Authentication					
	(check all that apply)	Physical Security Backup and Recovery					
		□ Other, specify:					
Data	Data Owner	Name: Internal CPUC Staff – Rail Safety Division					
Management		Title: SME Group "RSSIMS Help"					
		Business Program: Rail Safety Division					
	Data Custodian	Name: Fredrick Gomez – IT Division					
		Title: Chief Information Officer					
		Business Program: IT Division					
2.10.1 Solution Ty	ype #3						

 \Box Recommended \boxtimes Alternative

2.10.2 Name

Solution #3 - Do Not Modify RSSIMS

2.10.3 Description



Overview

Solution 3 – This solution explored the "no build" solution. In this solution we <u>Do Not Modify RSSIMS</u> and do not add bulk update functionality. It generally describes the cost of keeping the existing system running and the expected lifespan of the current system.

There are limited infrastructure support processes that can be implemented that will assist in RSSIMS continued operation.

- 1. Application bugs fixes may be applied which directly impact performance of weblogic servers.
- 2. User load should not be increased.
- 3. Only low performance tasks should be performed during peak operating times.
- 4. Latancy on application tasks will not be improved however close monitoring of weblogic managed services and memory utilization should help to even out planned large tasks.
- 5. More memory will need to be reserved for RSSIMS managed services over time to accommodate increased hashtable size.

RSSIMS application queries and writes to the Oracle Database, however it manages all associations (relationships) with hash tables. As a result over time with more records, the hash tables grow in size significantly. The hash tables utilize reserved RAM on the application managed server. With increased use of RSSIMS the less available RAM. Once all available RAM is used, the application pauses until more memory is cleared up from other processes. Regardless of what tuning is performed on the application server or the database software, RSSIMS will eventually require more memory to continue to grow. As the associations grow exponentially with each new record, the problem will accelerate as time progresses.

A throughput analysis was performed during the assessment phase of the project using JMeter against the RSSIMS Test environment. The test environment very closely resembles production and can be utilized as an accurate model for what will happen to the production system. It found that as the number of records increase the performance decreases until the database will reach a point where it will no longer be able to respond to most inquiries by the users. The chart below represents that decline based on the test results.

Figure 3: Throughput Vs. Record Count



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Given this, the question came up as to how long did CPUC have until this was reached. The timeline graph below estimates when the throughput would be reduced to below 10%. A throughput of 10% means that 90% of all requests will be blocked until memory is available. Since RSSIMS loads all associations in memory to manage any data the system would likely not allow even a single user request at the 10% throughput range.

Figure 4: Throughput Over Time



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In order to prolong the useful life of RSSIMS the following measures are recommended.

- 1. Migrate RSSIMS Physical Servers to Virtual Machine.
- 2. Upgrade to Weglogic 12C.
- 3. Perform load testing on the application server to determine the optimum amount of memory and number of sessions that are permitted.
- 4. Develop data cleansing scripts to routinely reindex data and delete duplicates.
- 5. Set up Oracle Enterprise Manager Monitoring Tools and create alerts for when sessions or memory limits are at 90%.

This solution accounts for minimal maintenance with minor bugs. Major bug fixes and feature enhancements are excluded.

Subsequent to the original evaluation of Solution 3 by SPJ, CPUC has implemented several recommendations which has extended the lifespan of the system. However, performance continues to degrade and no further tuning operations are available to address this.

Approach (Check all that apply):

- □ Increase staff new or existing capabilities
- $\hfill\square$ Modify the existing business process or create a new business process
- □ Reduce the services or level of services provided
- Utilize new or increased contracted services
- Enhance the existing IT system



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- Create a new IT system
- Perform a business-based procurement to have vendors propose a solution
- Other, specify: Click here to enter text.

2.10.4 Benefit Analysis

Benefits/Advantages

Solution 3 - No Change Maintain only

- > Retains look and feel of original RSSIMS application including reporting capability.
- Lowest cost.

Disadvantages

Solution 3 - No Change Maintain only

- > Does not provide a solution to all four CPUC major issues identified in the RSSIMS Bulk Update SOW.
- Expensive operating costs which will increase.
- RSSIMS performance will still degrade over time.

Anticipated Time to Achieve Objectives After Project Go-Live											
Objective Number											
Objective Number	Within 1 Year	ear 2 Years 3 Years 4 Years Over 4 Yea									
Objective 1.1					\boxtimes						
Objective 2.1					\boxtimes						
Objective 3.1					\boxtimes						
Objective 4.1					\boxtimes						

Anticipated Time to Achieve Financial Benefits After Project Go-Live											
Financial Benefit	Within 1 Year	Within 1 Year 2 Years 3 Years 4 Years Over 4 Years									
Increased Revenues											
Cost Savings											
Cost Avoidance					\boxtimes						
Cost Recovery											

2.10.5 Assumptions and Constraints

Assumes existing database can be supported with minor maintenance to continue operating without degrading beyond the ability to reasonably function.

2.10.6 Implementation Approach

Identify the type of existing IT system enhancement or new system proposed (check all that apply):

- □ Enhance the current system
- Develop a new custom solution
- □ Purchase a Commercial off-the-Shelf (COTS) system
- □ Purchase or obtain a system from another government agency (Transfer)
- □ Subscribe to a Software as a Service (SaaS) system
- Other, specify: Minor maintenance on existing system

Identify cloud services to be leveraged (check all that apply):

- □ Software as a Service (SaaS) provided by OTech
- □ Software as a Service (SaaS) provided by commercial vendor



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- Platform as a Service (PaaS) provided by OTech
- □ Platform as a Service (PaaS) provided by commercial vendor
- □ Infrastructure as a Service (IaaS) provided by OTech
- □ Infrastructure as a Service (IaaS) provided by commercial vendor
- No cloud services will be leveraged by this alternative. Provide a description of why cloud services are not being leveraged:

The existing system is not utilizing cloud services.

Identify who will modify the existing system or create the new system (check all that apply):

- Agency/state entity IT staff
- \boxtimes A vendor will be contracted
- □ Inter-agency agreement will be established with another governmental agency. Specify Agency name(s): Click here to enter text.
- Other, specify: Click here to enter text.

Identify the implementation strategy:

- □ All requirements will be addressed in this proposed project in a single implementation.
- □ Requirements will be addressed in incremental implementations in this proposed project.
- Some requirements will be addressed in this proposed project. The remaining requirements will be addressed at a later date.

Specify the year when the remaining requirements will be addressed: Never

Identify if the technology for the proposed project will be mission critical and public facing:

□ The technology implemented for this proposed project will be considered mission critical and public facing.

2.10.7 Architecture Information Business Function/Process(es) RSSIMS is used to centrally maintain CPUC's rail safety data Application, System or Component Rail Safety and Security Information Management System (RSSIMS) COTS, MOTS or Custom **Custom Application** Name/Primary Technology: If "Yes," specify: Cloud Computing Used? Runtime 🗆 Yes 🛛 No Environment Server/Device Function **On-Premises Virtual Servers** Hardware Cisco UCS Operating System **Oracle Enterprise Linux** System Software Java System Interfaces vSphere Web Client **Data Center Location** Agency/State Data Center Operated by Agency/state entity Security □ Public □ Internal State Staff □ External State Staff Access (check all that apply) \Box Other, specify: Type of Information □ Personal □ Health □ Tax □ Financial □ Legal (check all that apply) ⊠ Confidential ⊠ Other, specify: Rail Safety data ☑ Technical Security ☑ Identity Authorization and Authentication **Protective Measures** (check all that apply) ☑ Physical Security ☐ Backup and Recovery \Box Other, specify: Data Data Owner Name: CPUC - Rail Safety Division Title: Management Business Program: Rail Safety Division Name: CPUC – IT Division Data Custodian Title: **Business Program: IT Division**



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2.11 Recommended Solution

2.11.1 Rationale for Selection

SPJ Solutions recommends pursuing Solution 1 as it will directly address all required improvements without duplicating data. The requirements must be carefully defined and there must be an emphasis on design over rapid coding in order to complete the redesign.

Rating for this solution is 9 out of 10 with 10 being the highest recommened solution and 1 being the lowest.

Pros and Cons

Pros

- 1. Modular architecture able to meet all users requirements for bulk operations.
- 2. Users, roles and responsibilities are flexible and do not disappear when an employee is reassigned or retires.
- 3. Flexible design allows for adding new roles, record types, and complex relationships without requiring additional infrastructure resources other than additional storage.
- 4. Low maintenance requirement.
- 5. Upgradeable.

Cons

- 1. Most expensive solution presented.
- 2. Can have poor performance if all design considerations are not carefully understood or the design phase is rushed.
- 3. Requires specialized skillsets for implementors that are generally harder to find and higher cost such as a Database developer.

Also see RSSIMS Assesment Solutions Report Below.



2.11.2 Technical/Initial CA-PMM Complexity Assessment									
Complexity		Complexity Zone							
			Zone I	Low Criticality/Risk					
Technical Complexity Score:	2.6	\boxtimes	Zone II/III	Medium Criticality/Risk					
			Zone IV	High Criticality/Risk					
2.11.3 Procurement and Staffing Strategy									

Activity

Business Analysis

			Complete Only if Contractor		
		Cost Estimate	Respor	sible for Activity	
Responsible	When Needed	Verification	Procurement		
(check all that apply)	(check all that apply)	(check all that apply)	Vehicle	Contract Type	



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 Agency/State Entity Staff STPD Staff ITPOD Staff CA-PMO Staff DGS Staff Contractor 	 Stage 3 Solution Development Stage 4 Project Readiness and Approval After project is approved (after Stage 4 Project 	 Market research conducted (MR) Cost estimate provided (CE) Department of Technology CE DGS CE 	Request for Offer/California Multiple Award Schedules (RFO/CMAS) If "Other,"	Other If "Other," specify:
 Contractor Other, specify: enter text 	Readiness and Approval)	 Dos CL Request For Information conducted (RFI) Comparable vendor services have been used on previous contracts (CV) Leveraged Procurement Agreement (LPA) 	specify: Click here to enter text.	Deliverable Expectation Document (DED)

Independent Verification and Validation (IV&V)

		Cost Estimate	Complete Respor	e Only if Contractor nsible for Activity
Responsible	When Needed	Verification	Procurement	
(check all that apply)	(check all that apply)	(check all that apply)	Vehicle	Contract Type
Agency/State Entity Staff	Stage 3 Solution	Market research conducted	Request for	
STPD Staff	Development	(MR)	Offer/California	
ITPOD Staff	Stage 4 Project Readiness	Cost estimate provided (CE)	Multiple Award	Other
CA-PMO Staff	and Approval	Department of Technology	Schedules	
DGS Staff	After project is approved	CE	(RFO/CMAS)	
🖂 Contractor	(after Stage 4 Project	□ DGS CE	lf "Other,"	If "Other," specify:
Other, specify: enter text	Readiness and Approval)	Request For Information	specify:	Deliverable Expectation
		conducted (RFI)	Click here to	Document (DFD)
		Comparable vendor services	enter text	
		have been used on		
		previous contracts (CV)		
		Leveraged Procurement		
		Agreement (LPA)		

Conduct Procurement

		Cost Estimate	Complete Respor	e Only if Contractor nsible for Activity
Responsible	When Needed	Verification	Procurement	
(check all that apply)	(check all that apply)	(check all that apply)	Vehicle	Contract Type
 □ Agency/State Entity Staff ☑ STPD Staff 	 Stage 3 Solution Development 	 Market research conducted (MR) 	Other	Other
 ITPOD Staff CA-PMO Staff DGS Staff Contractor Other, specify: enter text 	 Stage 4 Project Readiness and Approval After project is approved (after Stage 4 Project Readiness and Approval) 	 Cost estimate provided (CE) Department of Technology CE DGS CE Request For Information conducted (RFI) Comparable vendor services have been used on previous contracts (CV) Leveraged Procurement Agreement (LPA) 	If "Other," specify: Inter Agency Agreement	If "Other," specify: Inter-agency agreement. STPD Hourly rate. Estimated 500 hours for RFP support.

Integration/Development

		Cost Estimate	Complete Respon	sible for Activity
Responsible	When Needed	Verification	Procurement	
(check all that apply)	(check all that apply)	(check all that apply)	Vehicle	Contract Type



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Agency/State Entity Staff	□ Stage 3 Solution	Market research conducted	Formal	
STPD Staff	Development	(MR)	Solicitation	Other
ITPOD Staff	Stage 4 Project Readiness	Cost estimate provided (CE)	(IFB/ RFP)	
CA-PMO Staff	and Approval	Department of Technology	If "Other,"	If "Other," specify:
DGS Staff	After project is approved	CE	specify:	Deliverable Expectation
⊠ Contractor	(after Stage 4 Project	□ DGS CE	Click horo to	Document (DED)
Other, specify: enter text	Readiness and Approval)	Request For Information	click here to	bocament (beb)
		conducted (RFI)	enter text.	
		□ Comparable vendor services		
		have been used on		
		previous contracts (CV)		
		Leveraged Procurement		
		Agreement (LPA)		

Project Oversight

		Cost Estimate	Complete Respor	e Only if Contractor nsible for Activity
Responsible	When Needed	Verification	Procurement	
(check all that apply)	(check all that apply)	(check all that apply)	Vehicle	Contract Type
 □ Agency/State Entity Staff ☑ STPD Staff 	Stage 3 Solution Development	 Market research conducted (MR) 	Other	Other
 ITPOD Staff CA-PMO Staff DGS Staff Contractor Other, specify: enter text 	 Stage 4 Project Readiness and Approval After project is approved (after Stage 4 Project Readiness and Approval) 	 Cost estimate provided (CE) Department of Technology CE DGS CE Request For Information conducted (RFI) Comparable vendor services have been used on previous contracts (CV) Leveraged Procurement 	If "Other," specify: Inter Agency Agreement	If "Other," specify: Inter-agency agreement. STPD Hourly rate.

Project Management

		Cost Estimate	Complete Respor	e Only if Contractor nsible for Activity
Responsible	When Needed	Verification	Procurement	
(check all that apply)	(check all that apply)	(check all that apply)	Vehicle	Contract Type
Agency/State Entity Staff	□ Stage 3 Solution	Market research conducted	Request for	
STPD Staff	Development	(MR)	Offer/California	
ITPOD Staff	Stage 4 Project Readiness	\Box Cost estimate provided (CE)	Multiple Award	Other
CA-PMO Staff	and Approval	Department of Technology	Schedules	
DGS Staff	After project is approved	CE	(RFO/CMAS)	
🖂 Contractor	(after Stage 4 Project	□ DGS CE	lf "Other,"	If "Other," specify:
Other, specify: enter text	Readiness and Approval)	Request For Information	specify:	Deliverable Expectation
		conducted (RFI)	Click here to	Document (DED)
		Comparable vendor services	enter text	
		have been used on	chief text.	
		previous contracts (CV)		
		Leveraged Procurement		
		Agreement (LPA)		

DGS Delegated Purchasing Authority	Yes	No
Will any of the activities identified above result in a competitive or non-competitive solicitation that will be over the Agency/state entity's DGS delegated purchasing authority?	\boxtimes	
2.11.4 Enternuise Architecture Alignment		

2.11.4 Enterprise Architecture Alignment



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Currently, CPUC has not defined an Enterprise Architecture yet. However, IT Management is identifying standard Enterprise products and tools based on opportunities when implementing individual projects. As the new projects adapt to available technologies that benefit CPUC by reducing custom development, faster time to market, and reducing total cost of ownership, CPUC would like to standardize on technologies based on suitability and acceptance by the Stakeholders.

The proposed solution is an independent solution to fit the needs of this specific application. However opportunities to use a potential future Enterprise standard will be considered in choosing Software products or toolsets.

Information Technology Capability Table				
Information Technology Capability	Existing Enterprise Capability to be Leveraged	New Enterprise Capability Needed		
Public or Internal Portal/Website	\boxtimes			
Public or Internal Mobile Application				
Enterprise Service Bus	\boxtimes			
Identity and Access Management	\boxtimes			
Enterprise Content Management (including document scanning and eForms capabilities)	\boxtimes			
Business Intelligence and Data Warehousing	\boxtimes			
Master Data Management	\boxtimes			
Big Data Analytics	\boxtimes			

2.11.5 Project Phases

Descripton:

The major project phases are Design, Development , and Implementation. Each phase has major milestones that include each of the major tiers of the application.

Phase		Phase Delive	rable
Project Design (Database tier, App	lication Logic tier,	RSSIMS Application Design Guide	
User Interface tier, Integration)		Report Design Guide	
		RSSIMS Interface Guide	
		RSSIMS Database Design Guide	
Project Development (Database ti	er, Application Logic	RSSIMS Database Development G	uide
tier, System Administration, User I	Interface tier, Data	RSSIMS Application Logic Guide	
processing, Integration)			
Solution Implementation		Unit Functional Tests	
		Application User Acceptance Test	
		System Turnover Presentation	
		RSSIMS Operations and Maintena	nce Manual
Project Complete			
2.11.6 High Level Proposed Pro	oject Schedule		
Project Planning Start Date:	9/1/2017	Project Planning End Date:	2/25/2021
Project Start Date:	3/1/2021	Project End Date:	6/30/2022



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Activity Name	Start Date	End Date
Stage 3 Solution Development	7/2/2020	9/30/2020
Solicitation Development	7/2/2020	8/13/2020
Solicitation Package Review	8/14/2020	8/18/2020
Solicitation Release	8/19/2020	10/2/2020
Solicitation Award	12/3/2020	12/7/2020
Stage 4 Project Readiness and Approval	1/19/2021	2/25/2021
Design	4/28/2021	7/8/2021
Development	7/9/2021	1/17/2022
Data Migration	1/18/2022	2/28/2022
Testing	3/1/2022	5/11/2022
Training	5/12/2022	6/13/2022
Deployment	5/12/2022	6/9/2022
Go Live	6/9/2022	6/9/2022
Maintenance and Operations	6/10/2022	7/5/2022

2.11.7 Cost Summary	
Total Proposed Planning Cost:	\$3,287,236
Total Proposed Project Cost:	\$5,770,055
Average Proposed Operations Cost:	\$1,065,497

2.12 Staffing Plan

2.12.1 Administrative

SME and Managers' time have been calculated into the overall program effort estimated to be at four PY, but this estimate doesn't include Executive Management time.

2.12.2 Business Program

Subject Matter Experts from the RSD Division will provide the System requirements and Project priorities from the Business Perspective. They work with CPUC IT to provide the system requirements, to review and approve the User Interfaces, Input File formats, Data validations, Data Confidentiality rules, and report designs. Subject Matter Business Analyst participation is to document the current system functionality, processes and to document the required Business Functionality and Interfaces for the new system. They will also perform User Acceptance Testing of the System. The estimated effort by the Subject Matter Experts, Subject Matter Lead and RSSIMS Project/Program Management is two person-years (2 PY) for the Project. All the staff will work on the Project, on a part-time basis, some will spend more time than others, as they have other operational duties within the Rail afety Division.

2.12.3 Information Technology (IT)

An IT Business Analyst will prepare the ABTR, RTM, Process Flows, Use Cases, Wireframes, Design Documents, User Acceptance Criteria, UAT Plan and System Test Plans, coordinate the execution of test plans and prepares User documentation/manuals. Estimate is for one Person Year (1 PY) of Business Analyst work hours.

IT Project Manager (PM) will keep Project plan andstaffing plans up to date, coordinate work, ensure deliverables are of expected quality, log issues and risks, facilitate events and issue resolutions. PM will also review and approve deliverables. Estimate is for one Person Year (1 PY) of IT Project Manager work hours.



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The Information Security Officer (ISO) and the Enterprise Architect (EA) will provide guidance to the Project from Security, Privacy, Technology Recovery and Architecture points of view. They will also ensure the Project complies to the State Policy and adopts industry standards and best practices. Estimate is for one person-month (22 person-days) for ISO; and two person-months (44 person-days) for Enterprise Architect Work hours. They attend Project Steering Committee meetings once a month, review and approve Project plans and deliverables in the Security, Privacy, Technology Recovery and Architecture specializations. Other IT Staff Managers from IT PMO, Contracts Management, IT Infrastructure & Operations, IT Applications Development will together consume two person-months (44 persondays) for Project reviews, support and staff alignment.

IT team will be responsible for reviewing the project requirements, creating system designs; creating development, testing and production environments; and implementing the system designs into a functional system. The estimate is 1.5 PYs for the Project in Database, Applications Development, and the Quality Assurance / Testing areas. The estimate includes design and development effort, testing effort, testing support, and deployment.

2.12.4 Testing

IT team will be responsible for reviewing the project requirements, system designs; development, testing and production environments; and implementing the system designs into a functional system. The estimate is 1.5 PYs for the Project in Database, Applications Development, and the Quality Assurance / Testing areas. The estimate includes design and development effort, testing effort, testing support, and deployment.

2.12.5 Data Conversion/Migration

Data conversion/migration will be part of the IT team's responsibility in addition to the vendor efforts and will be part of the estimated 1.5 PYs for the Project in Database, Applications Development, and the Quality Assurance / Testing areas. The estimate includes design and development effort, testing effort, testing support, and deployment.

2.12.6 Training and Organizational Change Management

M&O team will be responsible to know all aspects of the system – functionality, architecture, environment, system designs, code, development and deployment procedures. M&O team will gain the required knowledge per the project plan by engaging in all these approaches:

- Readiness/prep activities for technical skills building as required;
- Review system documentation functionality and technical documents;
- Code reviews;
- Review M&O Tasks and Procedures;
- Environment builds and code deployment;
- System testing;
- Participate in Vendor provided hands on training; and
- Performing M&O tasks.

The M&O effort for the Project transition is estimated to be 1/2 person-years (0.5 PY) – two persons – (primary and backup) working for three calendar months each to learn and support the System until the Project moves into CPUC Supported M&O mode.

2.12.7 Resource Capacity/Skills/Knowledge for Stage 3 Solution Development

CPUC IT currently assigned an IT Business Analyst, IT Project Manager, and IT Contract Manager to the Project to work on S3SD (Stage 3 Solution Development) and Solicitation process. CPUC IT has already engaged a vendor Business Analyst to conduct detail development of the requirements and process flows. CPUC will also provide the services of Eneterprise Architect and Information Security Officer as required by the Project. CPUC Program staff comprise of a Subject Matter Lead and up to eight SMEs (Subject Matter Experts) to help with the S3SD (Stage 3 Solution Development) Process. Project Directors, Procurement/Solicitation Manager, PMO Manager services will be provided as required. CPUC IT Technical staff involvement will be provided on an as needed basis depended on the specific area of need such as Databases, Application Development, Web Development, or Infrastructure.



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2.12.8 Project Management

2.12.8.1 Project Management Risk Assessment

Project Management Risk Score:

7.0



RSSIMS Project Management Risk A

2.12.8.2 Project Management Planning

Are the following project management plans or project artifacts complete, approved by the designated Agency/state entity authority, and available for Department of Technology review?

Project Charter	Yes	RSSIMS - Project Charter v5.3.doc
Scope Management Plan	Yes	RSSIMS Scope Management Plan v
Risk Management Plan	Yes	RSSIMS Risk Management Plan v
Issue Management Plan	Yes	RSSIMS Issue Managements Plan
Communication Management Plan	Yes	RSSIMS Risk Management Plan v
Schedule Management Plan	Yes	RSSIMS Schedule Management Plan v
HR & Staff Management Plan	Yes	RSSIMS HR and Staff Management F
Stakeholder Management Plan	Yes	RSSIMS Stakeholder Managı
Governance Plan	Yes	RSSIMS Governance Management Plan v
2.12.9 Organization Charts		



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2.13 Data Conversion/Migration

Identify the status of each of the following data conversion/migration activities:

Data Conversion/Migration Planning	Completed	Data Quality Assessment	Not Started
Data Conversion/Migration Requirements	Not Started	Data Quality Business Rules	Not Started
Current Environment Analysis	Not Started	Data Dictionaries	Completed
Data Profiling	Not Started	Data Cleansing and Correction	Not Started

In the current RSSIMS System, all primary data information is stored in the Oracle database, and multiple file storage servers within CPUC maintained infrastructure. The RSSIMS database is the primary repository of all validated data submitted by RSSIMS business users thru RSSIMS application. Currently, there is no defined data archival and retention/purge policy used and for the purposes of this project, it is assumed that the data will be retained per RSSIMS business requirements until a policy of data retention is established. The data retention policy will dictate the data archival followed by the data purge procedures from the active systems.

In the proposed RSSIMS System, will consist of

- Database to store both structure and un-structure data.
- Secured database support both on-line/batch transactions.
- To provide consolidated database operations.
- To support larger queries and reporting operation includes download results in different format by RSSIMS application users.
- To store different type of files in the centralized repository systems.
- Data retention and archival/purge capability.

The Project Implementation team will recommend a database software to support the business functionality, incorporate additional data objects and create new database model that accommodates both functional and non-functional requirements. All users/system data from the existing application will be cleaned, converted and migrated to the new database. Production deployment will be undertaken after successful data migration, implementation and testing of the new functionality using the new database.



2.14 Financial Anal	lysis Worksheets
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RSSIMS Financial Analysis Worksheet

Preliminary Assessment – Department of Technology Use Only	
Original "New Submission" Date	5/11/2020
Form Received Date	7/16/2020
Form Accepted Date	7/16/2020
Form Status	In Analysis



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Form Status Date	7/16/2020
Main Form – Department of Technology Use Only	
Original "New Submission" Date	5/11/2020
Form Received Date	7/16/2020
Form Accepted Date	7/16/2020
Form Status	Completed
Form Status Date	11/16/2020
Form Disposition	Approved
Form Disposition Date	11/16/2020